



COLORADO
Division of Water Resources
Department of Natural Resources
Colorado Ground Water Commission

March 11, 2026

Danny Klibaner

Elbert County Planning Department

Transmission via email: danny.klibaner@elbertcounty-co.gov

Re: Freedom Valley Ranch Rezone and Preliminary & Final Plat (2nd Letter)
Case Numbers: RZ-2025-0008 & FP-2025-0005
Applicants: Aspen Visionary Development LLC & Visionary Development Companies LLC
Part of the E ½ of Sec. 25, Twp. 6S, Rng. 64W, 6th P.M., Elbert County
Water Division 1, Water District 1
Kiowa Bijou Designated Basin
CDWR Assigned Referral No. 34489

Dear Danny Klibaner,

We have received your February 12, 2026 proposal to rezone from Agriculture “A” to Residential Agriculture-1 “RA” and subdivide approximately 200.28 +/- acres of land located on five parcels in the E ½ of Sec. 25, Twp. 6S, Rng. 64W, 6th P.M., Elbert County into twenty lots, each approximately 10 acres in size.

Our office previously provided comments on the proposal in a letter dated December 5, 2025. The comments outlined in this letter supersede those previously provided.

Water Supply Demand



According to the Water Supply Information Summary Sheet, the water supply demands for the subdivision are household use (20 units - 8 acre-feet/year), irrigation (4.5 acres - 11.12 acre-feet/year) and the watering of large domestic animals (80 - 0.88 acre-feet/year) for a total demand of 1 acre-foot/year/lot. The total water supply demand for the subdivision will be 20 acre-feet/year.

Source of Water Supply

A review of our records show Determination of Water Right Nos. 3278-BD (Laramie-Fox Hills aquifer), 3279-BD (Arapahoe aquifer), and 3280-BD (Denver aquifer) were issued by the Ground Water Commission on April 27, 2016 for 319.6 acres of overlying land in the E ½ of Sec. 25, Twp. 6S, Rng. 64W, 6th P.M., of which this 200.28 acres is a part.

The proposed water supply for the subdivision is individual small capacity on-lot wells producing from the not nontributary 4% Denver aquifer under Determination of Water Right No. 3280-BD. A water deed showing the Applicant's (Visionary Development Company LLC) ownership of a portion of the not nontributary 4% Denver aquifer allocated under Determination of Water Right No. 3280-BD was provided in the referral documents. According to the Water Supply Summary dated August 14, 2025 previously submitted by Mr. Eric Trout at Mountain Trout Legal, the Applicant estimates their ownership share in the amount of 79.66 acre-feet per year for a 100 year aquifer life, and 26.55 acre-feet per year for a 300 year aquifer life of not nontributary 4% Denver aquifer groundwater allocated in Determination of Water Right No. 3280-BD.

Determination of Water Right no. 3280-BD was approved pursuant to section 37-90-107(7) and the Findings and Order of the Ground Water Commission dated April 27, 2016. The Determination allocated 12,600 acre-feet of not nontributary 4% Denver aquifer groundwater underlying 319.6 acres in the E ½ of Sec. 25, Twp. 6S, Rng. 64W,

6th P.M., for domestic, including inhouse use, irrigation, commercial, industrial, fire protection, stockwatering, and replacement purposes to Dot X O Meg, LLC. The allowed average annual withdrawal amount under the Determination is 126 acre-feet per year, and the allowable place of use is the overlying 319.6 acres of land subject to the determination. According to Determination of Water Right No. 3280-BD, the 12,600 acre-feet of Denver aquifer groundwater allocated beneath the 319.6 acres of overlying land is available on a 39.4 acre-feet per acre basis. A total amount of 3,200 acre-feet of Denver aquifer groundwater was not allocated under the Determination, and remains an inchoate right attached to the overlying 319.6 acres on a 10.0 acre-feet per acre basis. The subdivision lies within the allowed place of use for Determination 3280-BD.

A review of our records shows well permit no. 334129 was issued on the subject property to Visionary Development LLC. On March 6, 2026, well permit no. 334129 was cancelled upon request from the Applicant prior to the well being constructed.

Small capacity wells will not be available in a new subdivision, therefore new large capacity well permits would be required to be obtained for the proposed lots pursuant to the Determination of Water Right No. 3280-BD.

The proposed source of water for this subdivision is a bedrock aquifer in the Denver Basin. The State Engineer's Office does not have evidence regarding the length of time for which this source will be a physically and economically viable source of water. According to section 37-90-107(7)(a), C.R.S., "Permits issued pursuant to this subsection (7) shall allow withdrawals on the basis of an aquifer life of 100 years." Based on this **allocation** approach, the annual amounts of water determined in 3280-BD are equal to one percent of the total amount, as determined by Rule 5.3.2.1 of the Designated Basin Rules, 2 CCR 410-1. Therefore, the water may be withdrawn in those annual amounts for a maximum of 100 years.

The *Elbert County Subdivision Regulations - Amendment #4*, effective July 27, 2020, Article XI.F.1 states:

“In order to assure a long term water supply, and given the concern with dependence on bedrock groundwater, and the difficulty in supplying future sources outside the urbanized areas, the following additional criteria apply to all proposed subdivisions. The Applicant shall present a water supply plan that provided for a 300-year aquifer lifespan when aquifer groundwater is the proposed water source, ...”

The State Engineer’s Office does not have evidence regarding the length of time for which this source will provide a water supply. However, treating Elbert County’s requirement as an **allocation** approach based on three hundred years, the allowed average annual amount of withdrawal of 79.66 acre-feet/year would be reduced to one third of that amount, or 26.55 acre-feet/year, which is greater than the annual demand for this subdivision. As a result, the water may be withdrawn in that annual amount for a maximum of 300 years.

State Engineer’s Office Opinion

Based upon the above and pursuant to section 30-28-136(1)(h)(I), C.R.S., it is our opinion that the proposed water supply is adequate and can be provided without causing injury to decreed water rights.

Our opinion that the water supply is **adequate** is based on our determination that the amount of water required annually to serve the subdivision is currently physically available, based on current estimated aquifer conditions.

Our opinion that the water supply can be **provided without causing injury** is based on our determination that the amount of water that is legally available on an annual basis, according to the statutory **allocation** approach, for the proposed uses on the subdivided land is greater than the annual amount of water required to supply existing water commitments and the demands of the proposed subdivision.

Our opinion is qualified by the following:

The Ground Water Commission has retained jurisdiction over the final amount of water available pursuant to the above-referenced water rights, pending actual geophysical data from the aquifer.

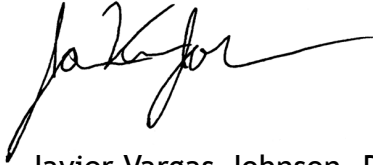
The amounts of water in the Denver Basin aquifer, and identified in this letter, are calculated based on estimated current aquifer conditions. The source of water is from a non-renewable aquifer, the allocations of which are based on a 100-year aquifer life. The county should be aware that the economic life of a water supply based on wells in a given Denver Basin aquifer may be less than the 300 years used for allocation due to anticipated water level declines. We recommend that the county determine whether it is appropriate to require development of renewable water resources for this subdivision to provide for a long-term water supply.

Additional Comments

The Applicant should be aware that unless the structure can meet the requirements of a "storm water detention and infiltration facility" as defined in [Designated Basin Rule 5.11](#), the structure may be subject to administration by this office. The Applicant should review Rule 5.11 to determine whether the structure meets the requirements of the Rule and ensure any notification requirement is met.

Please contact Mike Matz at 303-866-3581 x8241 or at michael.matz@state.co.us with any questions.

Sincerely,

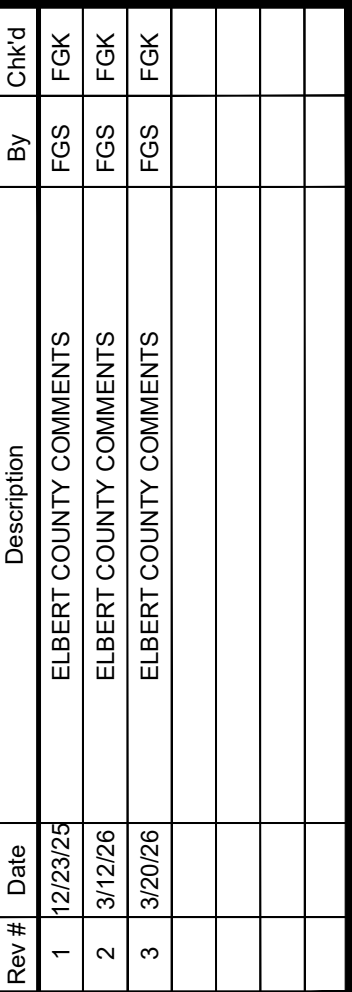
A handwritten signature in black ink, appearing to read 'J. Vargas-Johnson', with a long horizontal flourish extending to the right.

Javier Vargas-Johnson, P.E.

Chief of Water Supply

Ec: Well permit no. 334129

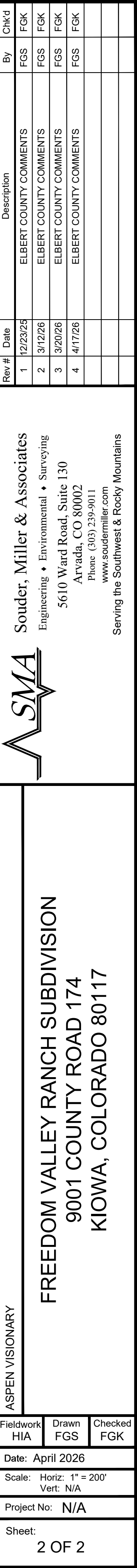
CASE NO. RZ-2025-0008



ASPEN VISIONARY	
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Fieldwork HIA	Drawn FGS	Checked FGK
Date: March 2026		
Scale: Horiz: 1" = 200' Vert: N/A		
Project No: N/A		
Sheet: 2 OF 2		

CASE NO. RZ-2025-0008



Project: Freedom Valley Rezone and Preliminary/Final Plat “Freedom Valley Ranch Filing 3”

Project Numbers: RZ-2025-0008 & FP-2025-0005

Applicant Name: Katherine Goodman, Visionary Development Company, LLC Property Owner: Aspen Visionary Development Company, LLC

Parcel Numbers: 6425100020, 6425100022, 6425400001, 6425400003, 6425400004 (County Rd 174 and Winner’s Circle)

Response to “2nd Referral Response & Comments”

Elbert County Community and Development Services

DEPARTMENT/AGENCY	COMMENTS	RESPONSE
Elbert County Building Department	--The Building Department has no objection or issue with the Freedom Ranch Rezone and Final Plat. --The Building Department does not need to receive additional referrals.	N/A
Colorado Geological Survey	-- Applicant’s response to 11/24/2025 CGS review comment: “Future DESC Plans for building sites will provide ideal building locations and future property owners will be subject to following DESC approvals/procedures dictated by the building department” --This satisfactorily addresses CGS's comment regarding setbacks from drainages.	N/A
Colorado Division of Water Resources	--Our opinion that the water supply is adequate is based on our determination that the amount of water required annually to serve the subdivision is currently physically available, based on current estimated aquifer conditions. -- Our opinion that the water supply can be provided without causing injury is based on our determination that the amount of water that is legally available on an annual basis, according to the statutory allocation approach, for the proposed uses on the subdivided land is greater than the annual amount of water required to supply existing water commitments and the demands of the proposed subdivision.	N/A

Elbert County Dept of Public Health and Environment	--Elbert County Department of Public Health and Environment has issued a Proof of Sewer letter to serve as our approval. Applicant is aware it will be each individual homeowner's responsibility to obtain the OWTS (septic) permit. ECDPHE has no other comments/concerns at this time.	N/A
CORE	--CORE Electric Cooperative conditionally approves the plat. CORE will require one minor item to be addressed to call out the 15' UE on the plat along county road 174. --CORE Electric Cooperative approves the rezone RZ-2025-0008	-- <i>This revision has been completed and provided in the revised Final Plat</i>
Elbert County Planning Dept.	Rezone Exhibit: - Case No. RZ-2025-0008 needs to be added to the top right corner of each sheet. - Vicinity Map needs to be to scale on sheet 1 - Remove "Adjoiner Table" from sheet 1. Rather, show the adjoining property owner information on sheet 2 on the actual property they own. - The name of the Rezone Exhibit is incorrect. Revise to "Freedom Valley Ranch Rezone Exhibit" - Correct all signature blocks to say, "This Rezone Exhibit" rather than "This Preliminary Plat" - Remove Note 7 on sheet 1. These parcels are	-- <i>Comment addressed on 12/23/2025 submission, no further action needed.</i> -- <i>Scaled vicinity map.</i> -- <i>Per the Engineer's conversation with Danny Klibaner, the adjoiner table does fulfill adjoiner requirements since lots are uniquely identified on the survey and referenced in the adjoiner table; no further action required.</i> -- <i>Updated title to "Freedom Valley Ranch Rezone Exhibit".</i> --- <i>Comment addressed on 12/23/2025 submission, no further action needed.</i> -- <i>Note has been removed.</i>

	not zoned PUD. - Note 2 references the Plat, not the Rezone - Add Owner information; first/last name, company name, address, phone number - Add Representative information; first/last name, company name, address, phone number - The Notary block has the County pre-filled with “Douglas”. Either remove the County or ensure that the Notary will be in Douglas County.	-- <i>Comment addressed on 12/23/2025 submission, no further action needed.</i> -- <i>Owner Information and details comment addressed on 12/23/2025 submission, no further action needed.</i> - <i>Representative information comment addressed on 12/23/2025 submission, no further action needed.</i> --- <i>Updated notary portion of the Owner’s Statement block.</i>
	Final Plat: - Vicinity Map needs to be to scale on sheet 1 - Case No. FP-2025-0005 needs to be added to the to right corner of each sheet. - Highly recommend adding Open Space to the plan. This can be done by implementing easements around lots. This could satisfy Open Requirements, otherwise cash-in-lieu will have to be evaluated. - The Notary block has the County pre-filled with “Elbert”. Either remove the County or ensure that the Notary will be in Elbert County.	--- <i>Scaled vicinity map.</i> -- <i>Added case number to sheets.</i> -- <i>Plat now reflects a bridal path throughout the community to satisfy the open space requirements.</i> --- <i>Updated notary portion of the Dedication Statement block.</i>
Rattlesnake Fire Protection District	--The fire district has no objections to the proposed rezone. As of note for the owners to pass on to potential buyers, the district	-- <i>Impact fee and driveway requirements are noted</i>

	residential impact fee will be \$5475.00 per residential home at the time they apply for building permit. Any driveway over 150' will require a 100' OD turn around at residence for apparatus. The district builder guidelines can be provided to future lot owners upon request or on our website.	
Elbert County Sheriff's Office	--The Sheriff's Office has no issues with this submittal.	N/A
Elbert County Public Works	--Winner circle was designed and built as a type 1 local road under the original subdivision plan. A type 1 local gravel road is designed to carry 200 vehicle trips per day. With the additional sub-division of the original lots, it is public works opinion that trip count will exceed the roads' ability to be maintained as a type 1 local gravel road. This has been a concern since the original sub-division was approved. --Winner's circle is a private road that is to be maintained by the developer and at the developers cost through an HOA or metro district. That being the case and public works has no jurisdiction or responsibility for private roads, then public works has no further comments on this proposal.	<i>The applicant has already contacted their road installer and will comply with the upgraded and current Elbert County Construction Standards and Specifications as requested in their referral letter.</i> <i>Any future road improvements or maintenance will be handled via the established HOA for the community.</i>
Elbert County Public Works, Road and Bridge	--A new traffic evaluation will be required to address the traffic counts for the twenty (20) lots plus additional lots withing the five (5) parcels if they are or will be subdivided.	<i>An updated traffic letter dated April 8, 2026 has been provided to CDS. The final response from LSC Transportation Consultants, Inc., is that "The trip generation potential of the proposed Freedom Valley Ranch Subdivision Filing 3 is minimal. No further analysis should be necessary."</i>
	--Winners Circle and Winners way cul-de-sac should be upgraded to the current Elbert	<i>The applicant has already contacted their road installer and will comply with the upgraded and</i>

	County Construction Standards and Specifications found on County website. This may include but not limited to none-recycled concrete surfaces such as Class 6 gravel or paving. The recycled gravel surface was approved when the subdivision was going to be 8 parcels and prior to the updated County Construction Specifications.	<i>current Elbert County Construction Standards and Specifications as requested in their referral letter.</i>
Elbert County Treasurer	--Elbert County Treasurer/Public Trustee has no issue with the above referenced project at this time	N/A

From: [Kathy Good](#)
To: [Danny Klibaner](#); [Paige McLaughlin | Fox Hill](#)
Subject: [External] Fwd: Receipt for payment to Elbert County Treasurer, CO
Date: Thursday, December 4, 2025 3:53:14 PM

Hi Danny,
I just paid the taxes for two of the parcels that were showing unpaid. I did send out a check, and I thought it covered all the taxes that were due, but somehow I must've missed these two parcels. Thank you for letting me know! I hope you're able to enjoy your leave:) You will be missed, especially by Paige and me.

Best Always,

Kathy Goodman

Visionary Development Company, LLC

KathyGoodman33@Gmail.com

(720) 985-1701

----- Forwarded message -----

From: **Elbert County Treasurer, CO** <no-reply@municipipay.com>

Date: Thu, Dec 4, 2025 at 3:45 PM

Subject: Receipt for payment to Elbert County Treasurer, CO

To: <Kathygoodman33@gmail.com>

TRANSACTION SUMMARY

PAYMENT ITEM	AMOUNT
Real Estate Tax	\$34.58
AUTOAGENT*SERVICE FEE	\$2.00
Total:	\$36.58

Confirmation Number	5UDGYRAZZ7
Date Processed	Dec 04, 2025 03:44 PM
Transaction Type	Credit / Debit
Card Type	Visa
Card Number	*****5577
Cardholder Name	Visionary Development
Email	Kathygoodman33@gmail.com
Phone	720-985-1701

Elbert County Treasurer, CO

[440 Comanche Street](#)

P.O. Box 67

Kiowa, CO 80117
Phone: 303-621-3120
Fax: 303-621-0122

Reference Number: 22207782

Payment Item	Year	
Real Estate Tax (R124770)	2024	\$34.58
Total:		\$34.58

AUTOAGENT*SERVICE FEE

[433 Plaza Real, Suite 275](#)

[Boca Raton, FL 33432](#)

Phone: 877-932-8478

Reference Number: 22207783

AUTOAGENT*SERVICE FEE \$2.00

Total \$2.00

Note: This confirmation e-mail merely indicates that your payment is being processed and may take up to 5 business days to post. Transactions can also be rejected by your bank for various reasons. Please retain a copy of this message for your records.